

Message Text

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ACTION EA-14

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FM AMEMBASSY JAKARTA
TO SECSTATE WASHDC 876
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CINCPAC/J8/HONOLULU

C O N F I D E N T I A L JAKARTA 2071

FOR CHARGE FOR EA: AMB HUMMEL AND PM: SEYMOUR WEISS

E.O. 11652: GDS
TAGS: MASS, PFOR, ID
SUBJ: PHASE-OUT OF MAP POLICE TRAINING AND
RELATED PROGRAMS

REFS: A) STATE 000841 032016Z JAN 74
B) SECDEF 282331Z/CINCPAC 292301Z JAN 74
C) USDLG 070800Z FEB 74 (NOTAL)
D) SECDEF 132108Z FEB 74 (NOTAL)

1. I WISH TO BRING TO YOUR ATTENTION MY CONCERN THAT DEFENSE INTERPRETATION OF PHASE-OUT OF INDONESIAN MAP POLICE TRAINING (EXCEPT IN US) AND RELATED PROGRAMS IS LIKELY TO CAUSE EXTREME EMBARRASSMENT TO USG, CHARGES OF BAD FAITH FROM GOI AND RESULTANT DAMAGE TO US-INDONESIAN RELATIONS.

2. UPON RECEIPT OF REF A, WHICH INDICATED THAT DURING PHASE-OUT OF MAP POLICE PROGRAM REQUIRED BY FOREIGN ASSISTANCE ACT, NEW FUNDS MIGHT BE OBLIGATED FOR AN ADDITIONAL EIGHT MONTHS (THROUGH AUGUST 1974), TO COMPLETE EXISTING PROGRAMS, DLG DISCUSSED SITUATION WITH INDONESIAN DEPARTMENT OF DEFENSE AND SECURITY (HANKAM). ALTHOUGH LATTER DISAPPOINTED

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AT TERMINATION OF POLICE PROGRAM, THEY UNDERSTOOD

PROBLEM AND OUR METHOD FOR PHASING OUT PROGRAM.

3. TO OUR GREAT SURPRISE, HOWEVER, REF B. STATES THAT GUIDELINES IN REF A "ARE APPLICABLE EXCEPT THAT UNDER MAP ALL ARTICLES MUST BE DELIVERED AND FUNDS FOR SERVICES, INCLUDING TRAINING, MUST BE EXPENDED BY CONCLUSIONS OF THE WIND-UP PERIOD (I.E., BY AUG. 17, 1974)". APART FROM OUR DIFFICULTY IN UNDERSTANDING SUCH INTERPRETATION, IT WOULD REQUIRE US TO RENEGE ON DELIVERING ITEMS ORDERED UNDER FY 72, AND FY 73 PROGRAMS AS WELL AS UNDER CURRENT FY 74 PROGRAM. (BASED ON ESTIMATED DELIVERY DATES FOR FY 72 AND 73 FUNDED ITEM LINES AND ON FY 73 & 74 APPROVED EDA ITEMS, USDLG ANTICIPATED THAT APPROXIMATELY \$1.015 MILLION OF OBLIGATED EQUIPMENT WOULD NOT BE DELIVERED PRIOR TO AUG 74 - REF C) MORE RECENT DELIVERY FORECAST DATA INDICATES ITEMS VALUED AT \$280,713 ARE EITHER SCHEDULED FOR DELIVERY IN FY 75 OR NO FORECAST HAS BEEN MADE.

4. I BELIEVE YOU WILL UNDERSTAND WITHOUT ELABORATION THE CHAGRIN INDONESIANS WILL FEEL IF TOLD THEY WILL LOSE POLICE PROGRAM ITEMS ORDERED IN GOOD FAITH UNDER FY 72, FY 73 AND FY 74 PROGRAMS WHICH - FROM NO FAULT OF THEIRS OR OURS - DO NOT REACH INDONESIA PRIOR TO AUG. 17. THEY WILL NOT BE ABLE TO UNDERSTAND OUR RATIONALE (PARTICULARLY AFTER EXPLANATION WE GAVE THEM BASED ON REF A), AND WILL INEVITABLY FEEL WE HAVE ACTED IN BAD FAITH.

5. FURTHER, INTERPRTATIONS OUTLINED IN REF B. LEADS TO UNAPPETIZING BAG OF TECHNICAL PROBLEMS - E.G. WHAT IS DISPOSITION OF SHIPMENTS WHICH ON SUCH ITEMS ARRIVE IN JAKARTA AFTER AUGUST 17? WHO PAYS FOR THEIR RETURN? CAN THE GOI ORDER ALTERNATE ITEMS FOR OTHER MILITARY SERVICE FOR THOSE FY 72, FY 73 AND FY 74 POLICE ITEMS CANCELLED EXPOST FACTO?

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6. FINALLY, WE HAD MADE A COMMITMENT FOR ONE IMPORTANT PROJECT IN FY 73 AND 74 - A CRIME LAB. REF D INFORMS US THAT DELIVER/EXPENDITURES MUST BE COMPLETED BY AUG 74 AS WITH OTHER ITEMS. REF A STATES THAT "THE ONLY NEW OBLIGATIONS PERMITTED DURING THAT TIME (EIGHT MONTHS) ARE ONES NECESSARY TO FINISH UP PROGRAMS WHICH ARE NEAR COMPLETION AND WHICH IT IS

IN INTEREST OF US TO COMPLETE." IF INTERPRETATION IN REF A PREVAILS, WE WOULD WISH TO DO CRIME LAB PROJECT, OBLIGATING FUNDS PRIOR TO AUGUST FOR DELIVERY AS SCHEDULING PERMITS. IF REF B PREVAILS, PROJECT MUST BE DISCONTINUED AND FUNDS REAPPLIED TO AREAS IN WHICH DELIVERY REQUIREMENTS CAN BE MET.

7. WOULD MUCH APPRECIATE YOUR GIVING PRIORITY ATTENTION TO THIS QUESTION. AMB. NEWSOM WILL BE MAKING HIS FIRST ROUND OF CALLS NOT LONG AFTER HIS FEB. 21 ARRIVAL, AND I WOULD NOT WANT HIM TO FACE UNPREPARED POSSIBLE QUESTIONS ON THIS MATTER FROM SENIOR INDONESIAN MILITARY, WHO AFTER ALL REPRESENT CENTRAL LEADERSHIP OF THIS COUNTRY.

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